

**First Regular Session  
Sixty-fourth General Assembly  
STATE OF COLORADO**

**REREVISED**

*This Version Includes All Amendments  
Adopted in the Second House*

LLS NO. 03-0904.01 Duane Gall

**HOUSE BILL 03-1303**

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**HOUSE SPONSORSHIP**

**Crane,**

**SENATE SPONSORSHIP**

**Lamborn,**

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**House Committees**

Information & Technology

**Senate Committees**

State Veterans & Military Affairs

SENATE  
Amended 3rd Reading  
April 9, 2003

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**A BILL FOR AN ACT**

101 **CONCERNING CRIMES INVOLVING THE UNAUTHORIZED USE OF**  
102 **COMMUNICATION DEVICES, AND, IN CONNECTION THEREWITH,**  
103 **MAKING AN APPROPRIATION.**

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SENATE  
Amended 2nd Reading  
March 27, 2003

**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not necessarily reflect any amendments that may be subsequently adopted.)*

Amends existing statutes pertaining to telecommunications crime, including the manufacture and use of "cloned" cellular telephones and other devices for obtaining unauthorized access to proprietary signals, codes, access numbers, content, and services. Defines certain crimes as felonies and makes statutorily required 5-year appropriations and transfers from the general fund to the capital construction fund.

HOUSE  
3rd Reading Unamended  
March 11, 2003

HOUSE  
Amended 2nd Reading  
March 10, 2003

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.

*Capital letters indicate new material to be added to existing statute.*

*Dashes through the words indicate deletions from existing statute.*

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1. Legislative declaration.** (1) The general assembly  
3 hereby finds, determines, and declares that:

4 (a) Since the original enactment, in 1971, of statutes criminalizing  
5 the theft of telecommunication services, communications technology has  
6 undergone continual and far-reaching changes;

7 (b) The last significant revision of these statutes occurred in 1997,  
8 with the advent of cellular telephones;

9 (c) In the intervening six years, a host of new wireless devices as  
10 well as an entire new industry, the internet service provider industry, have  
11 developed;

12 (d) Almost simultaneously with each such development, thieves  
13 have adapted the new technology to threaten the financial health of  
14 communication service providers, the privacy of consumers, and the  
15 security of on-line commerce; and

16 (e) Therefore, it is necessary once again to revisit and refine  
17 Colorado's statutes dealing with criminal conduct that employs  
18 communications technology.

19 (2) The purpose of this act is to update this state's approach to  
20 telecommunications crime by broadening technical definitions where  
21 necessary, increasing penalties where appropriate, and addressing the  
22 phenomenon of malicious "hacking". This act is not intended to punish  
23 innocent users.

24 **SECTION 2.** 18-9-309, Colorado Revised Statutes, is amended  
25 to read:

26 **18-9-309. Communications crime - definitions.** (1) As used in

1 this section and section 18-9-309.5:

2 (a) "Access device" means any card, plate, code, account number,  
3 or other means of access that can be used, alone or in conjunction with  
4 another access device, to obtain ~~telecommunications~~ COMMUNICATION  
5 service.

6 ~~(a.5)~~ (b) "Cellular phone" means a radio ~~telecommunications~~  
7 COMMUNICATION device that may be used to obtain telecommunications  
8 services and that is programmed with an electronic serial number by or  
9 with the consent of the cellular phone manufacturer.

10 ~~(a.7)~~ (c) "Cloned cellular phone" means a cellular phone, the  
11 electronic serial number of which has been altered without the consent of  
12 the cellular phone's manufacturer.

13 ~~(a.8)~~ (d) "Cloning equipment" means any instrument, apparatus,  
14 equipment, computer hardware, computer software, operating procedure  
15 or code, or device, whether used separately or in combination, that is  
16 designed or adapted and is used, is intended to be used, or is capable of  
17 being used:

18 (I) To intercept signals, including signals transmitted to or from  
19 cellular phones, between a ~~telecommunications~~ COMMUNICATION provider  
20 and persons using ~~telecommunications~~ COMMUNICATION services or  
21 between persons using ~~telecommunications~~ COMMUNICATION services; or

22 (II) To create cloned cellular phones.

23 (e) (I) "COMMUNICATION DEVICE" MEANS ANY ELECTRONIC OR  
24 ELECTROMECHANICAL DEVICE, MECHANISM, INSTRUMENT, MACHINE, OR  
25 EQUIPMENT, INCLUDING ANY ASSOCIATED SOFTWARE AND ANY  
26 ASSOCIATED TRANSMISSION LINES OR CONNECTIONS AND APPURTENANCES  
27 THERETO, THAT IS CAPABLE OF INTERCEPTING, TRANSMITTING,

1 RETRANSMITTING, ACQUIRING, DECRYPTING, OR RECEIVING ANY  
2 COMMUNICATION SERVICE OR THE FACILITATION THEREOF.

3 (II) "COMMUNICATION DEVICE" INCLUDES, WITHOUT LIMITATION:

4 (A) CLONING EQUIPMENT, TECHNOLOGY, OR SOFTWARE;

5 (B) ANY COMPONENT OR SUBASSEMBLY OF A DEVICE DESCRIBED  
6 IN SUBPARAGRAPH (I) OF THIS PARAGRAPH (e), INCLUDING ANY COMPUTER  
7 CIRCUIT, SPLITTER, CONNECTOR, SWITCH, TRANSMISSION HARDWARE,  
8 SECURITY MODULE, SMART CARD, DISK DRIVE OR OTHER DATA STORAGE  
9 MEDIUM, SOFTWARE PROGRAM, COMPUTER CHIP, ELECTRONIC MECHANISM,  
10 OR ANY OTHER COMPONENT, ACCESSORY, OR PART THAT IS CAPABLE OF  
11 FACILITATING THE INTERCEPTION, TRANSMISSION, RETRANSMISSION,  
12 DECRYPTION, ACQUISITION, OR RECEPTION OF ANY COMMUNICATION  
13 SERVICE; AND

14 (C) ANY ELECTRONIC SERIAL NUMBER, MOBILE IDENTIFICATION  
15 NUMBER, PERSONAL IDENTIFICATION NUMBER, OR COMMUNICATION  
16 DEVICE THAT IS CAPABLE OF ACQUIRING OR FACILITATING THE  
17 ACQUISITION OF A COMMUNICATION SERVICE.

18 (f) (I) "COMMUNICATION SERVICE" MEANS ANY SERVICE  
19 LAWFULLY PROVIDED FOR A CHARGE OR COMPENSATION TO FACILITATE  
20 THE LAWFUL ORIGINATION, TRANSMISSION, EMISSION, OR RECEPTION OF  
21 SIGNS, SIGNALS, DATA, WRITINGS, IMAGES, AND SOUNDS OR INTELLIGENCE  
22 OF ANY NATURE BY TELEPHONE, INCLUDING CELLULAR OR OTHER  
23 WIRELESS TELEPHONES, WIRE, WIRELESS, RADIO, ELECTROMAGNETIC,  
24 PHOTOELECTRONIC, OR PHOTO-OPTICAL SYSTEMS, NETWORKS, OR  
25 FACILITIES; AND ANY SERVICE FOR A CHARGE OR COMPENSATION  
26 LAWFULLY PROVIDED BY ANY RADIO, TELEPHONE, FIBER OPTIC,  
27 PHOTO-OPTICAL, ELECTROMAGNETIC, PHOTOELECTRIC, CABLE TELEVISION,

1 SATELLITE, MICROWAVE, DATA TRANSMISSION, WIRELESS, OR  
2 INTERNET-BASED DISTRIBUTION SYSTEM, NETWORK, OR FACILITY.

3 (II) "COMMUNICATION SERVICE" INCLUDES, WITHOUT LIMITATION,  
4 ANY AND ALL ELECTRONIC, DATA, VIDEO, AUDIO, INTERNET ACCESS,  
5 TELEPHONIC, MICROWAVE, AND RADIO COMMUNICATIONS,  
6 TRANSMISSIONS, SIGNALS, AND SERVICES, AND ANY SUCH  
7 COMMUNICATIONS, TRANSMISSIONS, SIGNALS, AND SERVICES LAWFULLY  
8 PROVIDED FOR A CHARGE OR COMPENSATION DIRECTLY OR INDIRECTLY BY  
9 OR THROUGH ANY SUCH SYSTEMS, NETWORKS, OR FACILITIES.

10 (g) "COMMUNICATION SERVICE PROVIDER" MEANS ANY PERSON OR  
11 ENTITY THAT:

12 (I) PROVIDES A COMMUNICATION SERVICE, WHETHER DIRECTLY OR  
13 INDIRECTLY AS A RESELLER, INCLUDING, WITHOUT LIMITATION, TO A  
14 CELLULAR, PAGING, OR OTHER WIRELESS COMMUNICATION COMPANY OR  
15 OTHER PERSON OR ENTITY THAT, FOR A FEE, SUPPLIES THE FACILITY, CELL  
16 SITE, MOBILE TELEPHONE SWITCHING OFFICE, OR OTHER EQUIPMENT OR  
17 COMMUNICATION SERVICE;

18 (II) OWNS OR OPERATES ANY FIBER OPTIC, PHOTO-OPTICAL,  
19 ELECTROMAGNETIC, PHOTOELECTRONIC, CABLE TELEVISION, SATELLITE,  
20 INTERNET-BASED, TELEPHONE, WIRELESS, MICROWAVE, DATA  
21 TRANSMISSION, OR RADIO DISTRIBUTION SYSTEM, NETWORK, OR FACILITY;  
22 OR

23 (III) PROVIDES ANY COMMUNICATION SERVICE DIRECTLY OR  
24 INDIRECTLY BY OR THROUGH ANY SUCH DISTRIBUTION SYSTEMS,  
25 NETWORKS, OR FACILITIES.

26 ~~(b)~~ (h) "Credit card number" means the card number appearing on  
27 a credit card ~~which is~~ THAT FUNCTIONS AS an identification card or plate

1 AND THAT IS issued to a person by any supplier of telecommunications  
2 COMMUNICATION service ~~which permits the~~ SO AS TO PERMIT SUCH person  
3 ~~to whom the card has been issued~~ to obtain telecommunications  
4 COMMUNICATION service on credit. ~~The term~~ "CREDIT CARD NUMBER"  
5 includes the number or description of the card or plate even if the card or  
6 plate itself is not produced at the time of obtaining telecommunications  
7 A COMMUNICATION service.

8 (b.7) (i) "Electronic serial number" means an electronic number  
9 that is programmed into a cellular phone by or with the consent of the  
10 manufacturer, transmitted by the cellular phone, and used by cellular  
11 phone telecommunications COMMUNICATION providers to validate radio  
12 transmissions as having been made by cellular phones authorized or  
13 approved by telecommunications providers A COMMUNICATION SERVICE  
14 PROVIDER.

15 (c) ~~"Illegal telecommunications equipment" means any~~  
16 ~~instrument, apparatus, equipment, computer hardware, computer~~  
17 ~~software, mechanism, operating procedure or code, or device, whether~~  
18 ~~used separately or in combination, that is designed or adapted and is used~~  
19 ~~or is intended to be used to evade the lawful charges for any~~  
20 ~~telecommunications service or for concealing from any~~  
21 ~~telecommunications provider or lawful authority the existence, place of~~  
22 ~~origin, or destination of any telecommunication. Illegal~~  
23 ~~telecommunications equipment includes cloned cellular phones.~~

24 (c.5) (j) To "intercept signals" means to electronically capture,  
25 record, reveal, or otherwise access signals, including data, electronic  
26 serial numbers, and mobile identification numbers, that are emitted,  
27 transmitted, or received by a telecommunications COMMUNICATION

1 SERVICE provider without consent of the telecommunications  
2 COMMUNICATION SERVICE provider or the person receiving or initiating  
3 the signal.

4 (k) "MANUFACTURE, ASSEMBLY, OR DEVELOPMENT OF A  
5 COMMUNICATION DEVICE" MEANS THE PROCESS OF:

6 (I) MAKING, PRODUCING, DEVELOPING, OR ASSEMBLING A  
7 COMMUNICATION DEVICE; OR

8 (II) KNOWINGLY ASSISTING OTHERS IN SUCH ACTIVITY.

9 (l) "MANUFACTURE, ASSEMBLY, OR DEVELOPMENT OF AN  
10 UNLAWFUL ACCESS DEVICE" MEANS THE PROCESS OF:

11 (I) MAKING, DEVELOPING, PRODUCING, OR ASSEMBLING AN  
12 UNLAWFUL ACCESS DEVICE OR MODIFYING, ALTERING, PROGRAMMING, OR  
13 REPROGRAMMING ANY INSTRUMENT, DEVICE, MACHINE, EQUIPMENT,  
14 TECHNOLOGY, OR SOFTWARE FOR THE PURPOSE OF DEFEATING OR  
15 CIRCUMVENTING ANY EFFECTIVE TECHNOLOGY, DEVICE, OR SOFTWARE  
16 USED BY THE PROVIDER, OWNER, OR LICENSEE OF A COMMUNICATION  
17 SERVICE OR OF ANY DATA OR AUDIO OR VIDEO PROGRAMS OR  
18 TRANSMISSIONS TO PROTECT ANY SUCH COMMUNICATION, DATA, OR AUDIO  
19 OR VIDEO PROGRAMS OR TRANSMISSIONS FROM UNAUTHORIZED RECEIPT,  
20 INTERCEPTION, ACQUISITION, ACCESS, DECRYPTION, DISCLOSURE,  
21 COMMUNICATION, TRANSMISSION, OR RETRANSMISSION; OR

22 (II) KNOWINGLY ASSISTING OTHERS IN SUCH ACTIVITY.

23 ~~(e.7)~~ (m) "Mobile identification number" means the cellular phone  
24 number assigned to a cellular phone by the cellular phone  
25 telecommunications COMMUNICATION SERVICE provider.

26 ~~(d) "Telecommunications device" means any instrument,~~  
27 ~~apparatus, method, system, or equipment which controls, measures,~~

1 directs, or facilitates telecommunications service. The term includes, but  
2 is not limited to, computer hardware, software, programs, electronic mail  
3 systems, voice mail systems, identification validation systems, and private  
4 branch exchanges.

5 (e) ~~"Telecommunications provider" means any person, firm,~~  
6 ~~association, or any corporation, private or municipal, owning, operating,~~  
7 ~~or managing any facilities used to provide telecommunications service.~~

8 (f) ~~"Telecommunications service" means a service which, in~~  
9 ~~exchange for a pecuniary consideration, provides or offers to provide~~  
10 ~~transmission of messages, signals, facsimiles, or other communication~~  
11 ~~between persons who are physically separated from each other by means~~  
12 ~~of telephone, telegraph, cable, wire, or the projection of energy without~~  
13 ~~physical connection.~~

14 (n) "MULTIPURPOSE DEVICE" MEANS ANY COMMUNICATION DEVICE  
15 THAT IS CAPABLE OF MORE THAN ONE FUNCTION, AND INCLUDES ANY  
16 COMPONENT THEREOF.

17 ~~(g)~~ (o) "Telephone company" means any telecommunications  
18 COMMUNICATION SERVICE provider which THAT provides BASIC local  
19 exchange telecommunications service, AS DEFINED IN SECTION 40-15-102  
20 (3), C.R.S.

21 (p) "UNLAWFUL ACCESS DEVICE" MEANS ANY ACCESS DEVICE OR  
22 OTHER INSTRUMENT, DEVICE, MACHINE, EQUIPMENT, TECHNOLOGY, OR  
23 SOFTWARE THAT IS PRIMARILY DESIGNED, DEVELOPED, ASSEMBLED,  
24 MANUFACTURED, SOLD, DISTRIBUTED, POSSESSED, USED, PROMOTED  
25 ADVERTISED, OR OFFERED FOR SALE FOR THE PURPOSE OF DEFEATING OR  
26 CIRCUMVENTING ANY EFFECTIVE TECHNOLOGY, DEVICE, OR SOFTWARE, OR  
27 ANY COMPONENT OR PART THEREOF, USED BY THE PROVIDER, OWNER, OR

1 LICENSEE OF ANY COMMUNICATION SERVICE OR OF ANY DATA, AUDIO OR  
2 VIDEO SERVICE, PROGRAMS, OR TRANSMISSIONS, TO PROTECT ANY SUCH  
3 COMMUNICATION, DATA, AUDIO OR VIDEO SERVICE, PROGRAMS, OR  
4 TRANSMISSIONS FROM UNAUTHORIZED RECEIPT, ACQUISITION,  
5 INTERCEPTION, ACCESS, DECRYPTION, DISCLOSURE, COMMUNICATION,  
6 TRANSMISSION, OR RE-TRANSMISSION.

7 (2) A person commits a ~~class 3 misdemeanor~~ VIOLATION UNDER  
8 THIS SECTION if he or she knowingly AND WITH THE INTENT TO DEFRAUD  
9 A COMMUNICATION SERVICE PROVIDER:

10 (a) ~~Accesses, uses, manipulates, or damages any~~  
11 ~~telecommunications device without the authority of the owner or person~~  
12 ~~who has the lawful possession or use thereof~~ POSSESSES, USES,  
13 MANUFACTURES, DEVELOPS, ASSEMBLES, DISTRIBUTES, TRANSFERS,  
14 IMPORTS INTO THIS STATE, LICENSES, LEASES, SELLS, OFFERS TO SELL,  
15 PROMOTES, OR ADVERTISES FOR SALE, USE, OR DISTRIBUTION ANY  
16 COMMUNICATION DEVICE:

17 (I) FOR THE COMMISSION OF A THEFT OF A COMMUNICATION  
18 SERVICE;

19 (II) To receive, intercept, disrupt, transmit, retransmit, decrypt, or  
20 acquire a communication service without the express consent or express  
21 authorization of the communication service provider, AS STATED IN A  
22 CONTRACT OR OTHERWISE; OR

23 (III) TO FACILITATE THE RECEIPT, INTERCEPTION, DISRUPTION,  
24 TRANSMISSION, RETRANSMISSION, DECRYPTION, OR ACQUISITION OF ANY  
25 COMMUNICATION SERVICE WITHOUT THE EXPRESS CONSENT OR EXPRESS  
26 AUTHORIZATION OF THE COMMUNICATION SERVICE PROVIDER, AS STATED  
27 IN A CONTRACT OR OTHERWISE; OR

1 (IV) TO CONCEAL OR TO ASSIST ANOTHER TO CONCEAL FROM ANY  
2 COMMUNICATION SERVICE PROVIDER, OR FROM ANY LAWFUL AUTHORITY,  
3 THE EXISTENCE OR PLACE OF ORIGIN OR DESTINATION OF ANY  
4 COMMUNICATION THAT UTILIZES A COMMUNICATION DEVICE IF SUCH  
5 CONCEALMENT IS FOR THE PURPOSE OF COMMITTING A VIOLATION OF  
6 SUBPARAGRAPH (I), (II), OR (III) OF THIS PARAGRAPH (a):

7 (b) ~~Makes, possesses, or uses illegal telecommunications~~  
8 ~~equipment; except that a person who knowingly uses cloning equipment~~  
9 ~~to create a cloned cellular phone commits a class 4 felony as provided in~~  
10 ~~subsection (4) of this section~~ MODIFIES, ALTERS, PROGRAMS, OR  
11 REPROGRAMS A COMMUNICATION DEVICE FOR ANY PURPOSE DESCRIBED IN  
12 PARAGRAPH (a) OF THIS SUBSECTION (2);

13 (c) POSSESSES, USES, MANUFACTURES, DEVELOPS, ASSEMBLES,  
14 DISTRIBUTES, IMPORTS INTO THIS STATE, LICENSES, sells, gives, or  
15 furnishes to another, or ~~advertises or offer for sale illegal~~  
16 ~~telecommunications equipment~~ OFFERS, PROMOTES, OR ADVERTISES FOR  
17 SALE, USE, OR DISTRIBUTION ANY UNLAWFUL ACCESS DEVICE;

18 (d) ~~Sells, gives, or furnishes to another or advertises or offers for~~  
19 ~~sale any plans or instructions for making, assembling, or using illegal~~  
20 ~~telecommunications equipment; or~~ POSSESSES, USES, PREPARES,  
21 DISTRIBUTES, SELLS, GIVES OR TRANSFERS TO ANOTHER, OR OFFERS,  
22 PROMOTES, OR ADVERTISES FOR SALE, USE, OR DISTRIBUTION ANY:

23 (I) PLANS OR INSTRUCTIONS FOR MAKING, ASSEMBLING, OR  
24 DEVELOPING ANY COMMUNICATION OR UNLAWFUL ACCESS DEVICE WITH  
25 AN INTENT TO USE OR EMPLOY SUCH COMMUNICATION OR UNLAWFUL  
26 ACCESS DEVICE, OR TO ALLOW THE SAME TO BE USED OR EMPLOYED, FOR  
27 A PURPOSE PROHIBITED BY THIS SECTION; OR

1           (II) MATERIAL, INCLUDING WITHOUT LIMITATION HARDWARE,  
2 CABLES, TOOLS, DATA, COMPUTER SOFTWARE, OR OTHER INFORMATION OR  
3 EQUIPMENT, KNOWING THAT THE PURCHASER OR A THIRD PERSON INTENDS  
4 TO USE THE MATERIAL IN THE MANUFACTURE, ASSEMBLY, OR  
5 DEVELOPMENT OF A COMMUNICATION DEVICE FOR A PURPOSE PROHIBITED  
6 BY THIS SECTION OR FOR USE IN THE MANUFACTURE, ASSEMBLY, OR  
7 DEVELOPMENT OF AN UNLAWFUL ACCESS DEVICE.

8           (e) Sells, rents, lends, gives, publishes, or otherwise transfers or  
9 discloses to another or offers or advertises for sale or rental the number  
10 or code of a counterfeited, cancelled, expired, revoked, or nonexistent  
11 telephone number or credit card number or method of numbering or  
12 coding ~~which~~ THAT is employed in the issuance of telephone numbers,  
13 access devices, or credit card numbers or an existing number or code or  
14 method of numbering or coding without the authority of the owner or  
15 person who has the lawful possession or use thereof.

16           (3) A PERSON WHO KNOWINGLY POSSESSES OR USES A  
17 COMMUNICATION DEVICE FOR A PURPOSE PROHIBITED BY THIS SECTION,  
18 WHO POSSESSES OR USES AN UNLAWFUL ACCESS DEVICE, OR WHO  
19 VIOLATES SUBSECTION (2) (e) OF THIS SECTION COMMITS A CLASS 3  
20 MISDEMEANOR.

21           (4) A PERSON COMMITS A CLASS 6 FELONY IF HE OR SHE:

22           (a) KNOWINGLY MANUFACTURES, DEVELOPS, ASSEMBLES,  
23 DISTRIBUTES, IMPORTS INTO THIS STATE, LICENSES, LEASES, SELLS OR  
24 TRANSFERS TO ANOTHER, OR OFFERS, PROMOTES, OR ADVERTISES FOR  
25 SALE, USE, OR DISTRIBUTION ANY COMMUNICATION DEVICE FOR A PURPOSE  
26 PROHIBITED UNDER THIS SECTION;

27           (b) KNOWINGLY MANUFACTURES, DEVELOPS, ASSEMBLES,

1 DISTRIBUTES, IMPORTS INTO THIS STATE, LICENSES, LEASES, SELLS OR  
2 TRANSFERS TO ANOTHER, OR OFFERS, PROMOTES, OR ADVERTISES FOR  
3 SALE, USE, OR DISTRIBUTION ANY UNLAWFUL ACCESS DEVICE; ==

4 (c) KNOWINGLY AIDS, ABETS, ADVISES, OR OTHERWISE ASSISTS  
5 ANOTHER PERSON IN COMMITTING ANY ACT LISTED IN PARAGRAPH (a) OR  
6 (b) OF THIS SUBSECTION (4); OR

7 (d) KNOWINGLY VIOLATES SUBSECTION (2) (d) OF THIS SECTION.

8 ~~(2.5)~~ (5) A person commits a ~~class 6~~ CLASS 5 felony if, within five  
9 years after a previous violation of subsection (2) of this section, the  
10 person commits a second or subsequent violation of subsection (2) of this  
11 section; except that a second or subsequent violation of subsection (2) of  
12 this section involving knowingly using cloning equipment to create a  
13 cloned cellular phone ~~as described in paragraph (b) of subsection (2) of~~  
14 ~~this section~~, is a class 4 felony.

15 ~~(3)~~ (6) A person commits theft as defined in section 18-4-401 and  
16 shall be subject to the penalties as set forth in that section if he OR SHE  
17 knowingly:

18 (a) Obtains any ~~telecommunications~~ COMMUNICATION service by  
19 charging such service to or causing such service to be charged to an  
20 existing telephone number, access device, or credit card number without  
21 the authority of the person to whom issued or of the subscriber thereto or  
22 of the lawful holder thereof or to a nonexistent, counterfeit, expired,  
23 revoked, or cancelled credit card number, or by any method of code  
24 calling, or by installing, rearranging, or tampering with any equipment,  
25 physically or electronically, or by the use of any other fraudulent means,  
26 method, trick, ~~or~~ device, or scheme;

27 (b) Obtains ~~telecommunications~~ ANY COMMUNICATION service

1 with fraudulent intent through the use of a false or fictitious name,  
2 telephone number, address, or credit information or through the  
3 unauthorized use of the name, telephone number, address, or credit  
4 information of another.

5 ~~(4)~~ (7) (a) A person commits a class 4 felony if he or she  
6 knowingly uses cloning equipment OR ANY OTHER UNLAWFUL ACCESS  
7 DEVICE to:

8 (I) Intercept signals, including signals transmitted to or from  
9 cellular phones, between a ~~telecommunications~~ COMMUNICATIONSERVICE  
10 provider and persons using ~~telecommunications~~ ANY COMMUNICATION  
11 services or between persons using ~~telecommunications~~ ANY  
12 COMMUNICATION services; or

13 (II) Create a cloned cellular phone.

14 ~~(b) A person commits a class 4 felony if he or she aids, abets,~~  
15 ~~advises, or encourages one or more persons who engage in the activities~~  
16 ~~described in paragraph (a) of this subsection~~ (4) AN OFFENSE OR  
17 VIOLATION UNDER THIS SUBSECTION (7) MAY BE DEEMED TO HAVE BEEN  
18 COMMITTED AT EITHER THE PLACE WHERE THE DEFENDANT  
19 MANUFACTURES, DEVELOPS, OR ASSEMBLES A COMMUNICATION OR  
20 UNLAWFUL ACCESS DEVICE OR ASSISTS OTHERS IN DOING SO, OR THE PLACE  
21 WHERE THE COMMUNICATION OR UNLAWFUL ACCESS DEVICE IS SOLD OR  
22 DELIVERED TO A PURCHASER OR RECIPIENT. IT SHALL NOT BE A DEFENSE  
23 TO A VIOLATION OF THIS SUBSECTION (7) THAT SOME OF THE ACTS  
24 CONSTITUTING THE VIOLATION OCCURRED OUTSIDE OF COLORADO.

25 ~~(e) (8) Each violation of this subsection (4), including each~~  
26 ~~instance of intercepting signals or of creating a cloned cellular phone,~~  
27 ~~shall be~~ SECTION, AND EACH DAY OF A CONTINUING VIOLATION, SHALL

1     ~~CONSTITUTE~~ a separate offense.

2             (9) **Fines.** FOR THE PURPOSE OF IMPOSING FINES UPON  
3 CONVICTION OF A DEFENDANT FOR AN OFFENSE UNDER THIS SECTION, ALL  
4 FINES SHALL BE IMPOSED AS AUTHORIZED BY LAW FOR EACH DAY A PERSON  
5 IS IN VIOLATION OF THIS SECTION AND FOR EACH COMMUNICATION OR  
6 UNLAWFUL ACCESS DEVICE INVOLVED IN THE VIOLATION.

7             (10) **Restitution.** THE COURT SHALL, IN ADDITION TO ANY OTHER  
8 SENTENCE AUTHORIZED BY LAW, SENTENCE A PERSON CONVICTED OF  
9 VIOLATING THIS SECTION TO MAKE RESTITUTION AS AUTHORIZED BY LAW.

10            ~~(5)~~ (11) The provisions of this section do not apply to:

11            (a) Officers, employees, or agents of ~~telecommunications~~  
12 COMMUNICATION SERVICE providers who engage in conduct prohibited by  
13 this section for the purpose of constructing, maintaining, or conducting  
14 ~~telecommunications~~ COMMUNICATION services ~~or~~ SOLELY for law  
15 enforcement purposes;

16            (b) Law enforcement officers and public officials in charge of  
17 jails, police premises, sheriffs' offices, department of corrections'  
18 institutions, or other penal or correctional institutions or any other person  
19 under the color of law who engages in conduct prohibited by this section  
20 for the purpose of law enforcement or in the normal course of the officer's  
21 or official's employment activities or duties; or

22            (c) Officers, employees, or agents of federal or state agencies who  
23 are authorized to monitor or intercept cellular telephone service in the  
24 normal course of the officer's, employee's, or agent's employment.

25            ~~(6)~~ (12) Prosecution under this section does not preclude civil  
26 liability under any applicable provision of law.

27            (13) **Saving provisions.** (a) NOTWITHSTANDING ANY PROVISION

1 OF THIS SECTION TO THE CONTRARY, A PERSON WHO MANUFACTURES,  
2 PRODUCES, ASSEMBLES, DESIGNS, DEVELOPS, SELLS, DISTRIBUTES, OR  
3 LICENSES A MULTIPURPOSE DEVICE SHALL NOT BE IN VIOLATION OF THIS  
4 SECTION UNLESS SUCH PERSON ACTS KNOWINGLY AND WITH AN INTENT TO  
5 DEFRAUD A COMMUNICATION SERVICE PROVIDER AND THE MULTIPURPOSE  
6 DEVICE:

7 (I) IS MANUFACTURED, DEVELOPED, ASSEMBLED, PRODUCED,  
8 DESIGNED, DISTRIBUTED, SOLD, OR LICENSED FOR THE PRIMARY PURPOSE  
9 OF COMMITTING A VIOLATION OF THIS SECTION; OR

10 (II) HAS ONLY LIMITED COMMERCIALY SIGNIFICANT PURPOSE OR  
11 USE OTHER THAN AS AN UNLAWFUL ACCESS DEVICE OR FOR THE  
12 COMMISSION OF ANY OTHER VIOLATION OF THIS SECTION; OR

13 (III) IS MARKETED BY THE PERSON, OR BY ANOTHER ACTING IN  
14 CONCERT WITH THAT PERSON AND WITH HIS OR HER KNOWLEDGE, FOR USE  
15 AS AN UNLAWFUL ACCESS DEVICE OR FOR THE PURPOSE OF COMMITTING  
16 ANY OTHER VIOLATION OF THIS SECTION.

17 (b) NOTHING IN THIS SECTION SHALL REQUIRE THAT THE DESIGN  
18 OF, OR THE DESIGN AND SELECTION OF PARTS, SOFTWARE CODE, OR  
19 COMPONENTS FOR, A COMMUNICATIONS DEVICE PROVIDE FOR A RESPONSE  
20 TO ANY PARTICULAR TECHNOLOGY, DEVICE, OR SOFTWARE, OR ANY  
21 COMPONENT OR PART THEREOF, USED BY THE PROVIDER, OWNER, OR  
22 LICENSEE OF ANY COMMUNICATION SERVICE OR OF ANY DATA, AUDIO OR  
23 VIDEO PROGRAMS, OR TRANSMISSIONS FOR THE PURPOSE OF PROTECTING  
24 ANY SUCH COMMUNICATION, DATA, AUDIO OR VIDEO SERVICE, PROGRAMS,  
25 OR TRANSMISSIONS FROM UNAUTHORIZED RECEIPT, ACQUISITION,  
26 INTERCEPTION, ACCESS, DECRYPTION, DISCLOSURE, COMMUNICATION,  
27 TRANSMISSION, OR RETRANSMISSION.

1           (c) THIS SECTION SHALL NOT IMPOSE ANY CRIMINAL OR CIVIL  
2           LIABILITY UPON ANY STATE OR LOCAL LAW ENFORCEMENT AGENCY, ANY  
3           STATE OR LOCAL GOVERNMENT AUTHORITY, MUNICIPALITY, OR AGENCY,  
4           OR ANY COMMUNICATION SERVICE PROVIDER, LAWFULLY ACTING WITHIN  
5           HIS, HER, OR ITS CAPACITY AS SUCH.

6           **SECTION 3.** 18-9-309.5, Colorado Revised Statutes, is amended  
7           to read:

8           **18-9-309.5. Civil remedies - injunctions - forfeiture.**

9           (1) Whenever it appears that any person is engaged in or about to engage  
10          in any act ~~which~~ THAT constitutes or will constitute a violation of section  
11          18-9-309, ~~(2) or (3)~~, the attorney general, the district attorney, a  
12          ~~representative of a telecommunications~~ COMMUNICATION SERVICE  
13          provider, or any person or company harmed by such alleged violation  
14          may initiate a civil proceeding in a ~~district~~ court OF COMPETENT  
15          JURISDICTION to enjoin such violation and may petition the court to issue  
16          an order for the discontinuance of ~~telecommunications~~ ANY  
17          COMMUNICATION service used in violation of section 18-9-309. ~~(2) or (3)~~.

18          (2) An action under this section shall be brought in the county in  
19          which the ~~subject matter of the action, or some part thereof,~~ is located or  
20          ~~found~~ VIOLATION OCCURRED and shall be commenced by the filing of a  
21          complaint, which shall be verified by affidavit.

22          (3) ~~If it is shown to the satisfaction of the court, either by verified~~  
23          ~~complaint or affidavit, that a person is engaged in or about to engage in~~  
24          ~~any act which constitutes a violation of section 18-9-309 (2) or (3), the~~  
25          ~~court shall issue a temporary restraining order to abate and prevent the~~  
26          ~~continuance or recurrence of such act. The court shall direct the sheriff~~  
27          ~~to seize and retain until further order of the court any device which is~~

1 ~~being used in violation of section 18-9-309 (2) or (3). While the~~  
2 ~~temporary restraining order remains in effect, all property seized pursuant~~  
3 ~~to the order of the court shall remain in the custody of the court. Within~~  
4 ~~ten days following the filing of a motion of any person adversely affected~~  
5 ~~by a temporary restraining order, the court shall conduct a hearing and~~  
6 ~~determine whether such temporary restraining order shall be continued~~  
7 ~~pending final determination of the action. Until such hearing takes place,~~  
8 ~~the temporary restraining order shall remain in full force and effect. THE~~  
9 COURT MAY:

10 (a) AWARD DECLARATORY RELIEF AND OTHER EQUITABLE  
11 REMEDIES, INCLUDING PRELIMINARY AND FINAL INJUNCTIONS TO PREVENT  
12 OR RESTRAIN VIOLATIONS OF SECTION 18-9-309, WITHOUT REQUIRING  
13 PROOF THAT THE PLAINTIFF HAS SUFFERED, OR WILL SUFFER, ACTUAL  
14 DAMAGES OR IRREPARABLE HARM OR LACKS AN ADEQUATE REMEDY AT  
15 LAW;

16 (b) AT ANY TIME WHILE AN ACTION IS PENDING, ORDER THE  
17 IMPOUNDING, ON SUCH TERMS AS IT DEEMS REASONABLE, OF ANY  
18 COMMUNICATION OR UNLAWFUL ACCESS DEVICE THAT IS IN THE CUSTODY  
19 OR CONTROL OF THE ALLEGED VIOLATOR AND THAT THE COURT HAS  
20 REASONABLE CAUSE TO BELIEVE WAS INVOLVED IN THE ALLEGED  
21 VIOLATION OF SECTION 18-9-309;

22 (c) AWARD DAMAGES AS DESCRIBED IN SUBSECTION (8) OF THIS  
23 SECTION;

24 (d) IN ITS DISCRETION, AWARD REASONABLE ATTORNEY FEES AND  
25 COSTS, INCLUDING, BUT NOT LIMITED TO, COSTS FOR INVESTIGATION,  
26 TESTING, AND EXPERT WITNESS FEES, TO AN AGGRIEVED PARTY WHO  
27 PREVAILS; AND

1 (e) AS PART OF A FINAL JUDGMENT OR DECREE FINDING A  
2 VIOLATION OF THIS SECTION, ORDER THE REMEDIAL MODIFICATION OR  
3 DESTRUCTION OF ANY COMMUNICATION OR UNLAWFUL ACCESS DEVICE, OR  
4 ANY OTHER DEVICES OR EQUIPMENT INVOLVED IN THE VIOLATION, THAT IS  
5 IN THE CUSTODY OR CONTROL OF THE VIOLATOR, OR HAS BEEN IMPOUNDED  
6 PURSUANT TO PARAGRAPH (b) OF THIS SUBSECTION (3).

7 ~~(4) The court may issue a permanent injunction to restrain, abate,~~  
8 ~~or prevent the continuance or recurrence of the violation of section~~  
9 ~~18-9-309 (2) or (3). The court may grant declaratory relief, mandatory~~  
10 ~~orders, or any other relief deemed necessary to accomplish the purposes~~  
11 ~~of the injunction. The court may retain jurisdiction of the case for the~~  
12 ~~purpose of enforcing its orders.~~

13 ~~(5) If it is shown to the satisfaction of the court, either by verified~~  
14 ~~complaint or affidavit, that a person is engaged in or is about to engage~~  
15 ~~in any act which constitutes a violation of section 18-9-309 (2) or (3), the~~  
16 ~~court may issue an order which shall be promptly served upon the person~~  
17 ~~in whose name the illegal telecommunications equipment is listed,~~  
18 ~~requiring the party, within a reasonable time to be fixed by the court but~~  
19 ~~not exceeding forty-eight hours from the time of service of the petition on~~  
20 ~~said party, to show cause before the judge why telecommunications~~  
21 ~~service should not promptly be discontinued. At the hearing the burden~~  
22 ~~of proof shall be on the complainant.~~

23 ~~(6) (4) Upon a finding by the court that the illegal~~  
24 ~~telecommunications equipment~~ COMMUNICATION DEVICE OR UNLAWFUL  
25 ACCESS DEVICE is being used or has been used in violation of section  
26 18-9-309, ~~(2) or (3)~~, the court shall issue an order requiring the ~~telephone~~  
27 ~~company which~~ COMMUNICATION SERVICE PROVIDER THAT is rendering

1 service over the device to disconnect such service. Upon receipt of such  
2 order, which shall be served upon an officer of the ~~telephone company~~  
3 COMMUNICATION SERVICE PROVIDER by the sheriff of the county in which  
4 the ~~illegal telecommunications equipment~~ COMMUNICATION DEVICE OR  
5 UNLAWFUL ACCESS DEVICE is installed or by a duly authorized deputy, the  
6 ~~telephone company~~ COMMUNICATION SERVICE PROVIDER shall proceed  
7 promptly to disconnect and remove such device and discontinue all  
8 ~~telecommunications~~ COMMUNICATION service until further order of the  
9 court.

10 ~~(7)~~ (5) The ~~telecommunications~~ COMMUNICATION SERVICE  
11 provider who petitions the court for the removal of any ~~illegal~~  
12 ~~telecommunications equipment~~ COMMUNICATION DEVICE OR UNLAWFUL  
13 ACCESS DEVICE under this section shall be a necessary party to any CIVIL  
14 proceeding or action ~~arising out of or under~~ BASED ON AN ALLEGED  
15 VIOLATION OF section 18-9-309. ~~(2) or (3)~~.

16 ~~(8)~~ (6) No ~~telephone company~~ COMMUNICATION SERVICE  
17 PROVIDER shall be liable for any damages, penalty, or forfeiture, whether  
18 civil or criminal, for any act performed in good faith and in compliance  
19 with any order issued by the court.

20 ~~(9)~~ (7) Property seized pursuant to the direction of the court ~~which~~  
21 THAT the court has determined to have been used in violation of section  
22 18-9-309 ~~(2) or (3)~~ shall be forfeited to the state. Prior to the disposition  
23 of the seized property, a petition for the remission or mitigation of  
24 forfeiture may be filed. The court may remit or mitigate the forfeiture  
25 upon terms and conditions as the court deems reasonable if it finds that  
26 such forfeiture was incurred without willful negligence or without any  
27 intention on the petitioner to violate the law or finds the existence of such

1 mitigating circumstances as to justify the remission or the mitigation of  
2 the forfeiture. In determining whether to remit or mitigate forfeiture, the  
3 court shall consider losses ~~which~~ THAT may have been suffered by  
4 victims as the result of the use of the forfeited property.

5 (8) **Types of damages recoverable.** (a) DAMAGES AWARDED BY  
6 A COURT UNDER THIS SECTION SHALL BE COMPUTED AS EITHER OF THE  
7 FOLLOWING, UPON THE ELECTION BY THE COMPLAINING PARTY OF SUCH  
8 DAMAGES AT ANY TIME BEFORE FINAL JUDGMENT IS ENTERED:

9 (I) THE COMPLAINING PARTY MAY RECOVER ITS ACTUAL DAMAGES  
10 SUFFERED AS A RESULT OF THE VIOLATION OF SECTION 18-9-309 AND ANY  
11 PROFITS OF THE VIOLATOR THAT ARE ATTRIBUTABLE TO THE VIOLATION  
12 AND ARE NOT TAKEN INTO ACCOUNT IN COMPUTING THE ACTUAL DAMAGES.  
13 ACTUAL DAMAGES INCLUDE THE RETAIL VALUE OF ANY COMMUNICATION  
14 SERVICES ILLEGALLY AVAILABLE TO THOSE PERSONS TO WHOM THE  
15 VIOLATOR DIRECTLY OR INDIRECTLY PROVIDED OR DISTRIBUTED ANY  
16 COMMUNICATION OR UNLAWFUL ACCESS DEVICES. IN PROVING ACTUAL  
17 DAMAGES, THE COMPLAINING PARTY SHALL BE REQUIRED TO PROVE ONLY  
18 THAT THE VIOLATOR MANUFACTURED, DISTRIBUTED, OR SOLD ANY  
19 COMMUNICATION OR UNLAWFUL ACCESS DEVICES, BUT SHALL NOT BE  
20 REQUIRED TO PROVE THAT THOSE DEVICES WERE ACTUALLY USED IN  
21 VIOLATION OF SECTION 18-9-309. IN DETERMINING THE VIOLATOR'S  
22 PROFITS, THE COMPLAINING PARTY SHALL BE REQUIRED TO PROVE ONLY  
23 THE VIOLATOR'S GROSS REVENUE ATTRIBUTABLE TO SUCH VIOLATION, AND  
24 THE VIOLATOR SHALL BE REQUIRED TO PROVE ANY DEDUCTIBLE EXPENSES  
25 AND THE ELEMENTS OF PROFIT ATTRIBUTABLE TO FACTORS OTHER THAN  
26 THE VIOLATION.

27 (II) THE COMPLAINING PARTY MAY RECOVER, IN LIEU OF ACTUAL

1 DAMAGES, AN AWARD OF STATUTORY DAMAGES, NOT LESS THAN TWO  
2 THOUSAND FIVE HUNDRED DOLLARS AND NOT MORE THAN TEN THOUSAND  
3 DOLLARS, FOR EACH COMMUNICATION OR UNLAWFUL ACCESS DEVICE  
4 INVOLVED IN THE ACTION. THE AMOUNT OF STATUTORY DAMAGES SHALL  
5 BE DETERMINED BY THE COURT AS THE COURT CONSIDERS JUST.

6 (b) IN ANY CASE WHERE THE COURT FINDS THAT A VIOLATION OF  
7 SECTION 18-9-309 WAS COMMITTED INTENTIONALLY AND FOR PURPOSES  
8 OF COMMERCIAL ADVANTAGE OR PRIVATE FINANCIAL GAIN, THE COURT IN  
9 ITS DISCRETION MAY INCREASE THE TOTAL AWARD BY AN AMOUNT NOT TO  
10 EXCEED FIFTY THOUSAND DOLLARS FOR EACH COMMUNICATION OR  
11 UNLAWFUL ACCESS DEVICE INVOLVED IN THE ACTION AND FOR EACH DAY  
12 THE DEFENDANT WAS IN VIOLATION OF SECTION 18-9-309. [REDACTED]

13 [REDACTED]

14 **SECTION 4. Effective date - applicability.** (1) This act shall  
15 take effect at 12:01 a.m. on the day following the expiration of the  
16 ninety-day period after final adjournment of the general assembly that is  
17 allowed for submitting a referendum petition pursuant to article V,  
18 section 1 (3) of the state constitution; except that, if a referendum petition  
19 is filed against this act or an item, section, or part of this act within such  
20 period, then the act, item, section, or part, if approved by the people, shall  
21 take effect on the date of the official declaration of the vote thereon by  
22 proclamation of the governor.

23 (2) The provisions of this act shall apply to offenses committed  
24 on or after the applicable effective date of this act.